



Oregon-Idaho HIDTA Program

Counter-Drug Strategy Program Year 2020



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I. EXECUTIVE SUMMARY

The Oregon-Idaho High Intensity Drug Trafficking Area (HIDTA) Counter-Drug Strategy is the Oregon-Idaho HIDTA Executive Board's plan to reduce the identified drug threat in the Oregon and Idaho HIDTA areas. The Counter-Drug Strategy is linked to the drug threat and initiatives through a clear delineation of the relationship between the problems posed by the threat, the actions to be taken by the participating agencies and the anticipated impact on the region. Oregon-Idaho HIDTA funds will be expended in a manner to maximize the leveraging of federal, state, local and tribal agency contributions that are committed to the HIDTA mission.

The Oregon-Idaho HIDTA Counter-Drug Strategy describes how the Executive Board maintains oversight and direction of the HIDTA, the HIDTA intelligence subsystem, and the plan for area law enforcement agencies to coordinate and combine drug-control efforts. The strategy embodies the spirit of the HIDTA program, clearly demonstrating how Federal, state, local and tribal agencies have combined drug control efforts to reduce drug trafficking, eliminate unnecessary duplication of effort, maximize resources, and improve intelligence and information sharing. The Oregon-Idaho HIDTA Counter-Drug Strategy identifies its expected overall accomplishments in the region to support the design of the strategy and to provide the ability to measure the strategy's success at the end of the year. The Oregon-Idaho HIDTA Counter-Drug Strategy also contains the anticipated developmental standards attainment and addresses the performance targets set by the Performance Measurement Process (PMP) system.

The collocated and commingled drug and gang task forces and initiatives are built to implement the Oregon-Idaho HIDTA Counter-Drug Strategy and are comprised of full-time, multi-agency participants. If the HIDTA incorporates an existing task force, intelligence or support operation, or other program into the HIDTA's Counter-Drug Strategy, then the value added by such a group to the HIDTA is evident. Additionally, if the existing group is an investigative support element then the amount of HIDTA funds allocated by the Executive Board must be determined based on specific measurable support provided to the HIDTA.

HIDTAs nationally have adopted two specific goals to be achieved in meeting the drug challenge. The Oregon-Idaho HIDTA Counter-Drug Strategy is developed to meet local drug threats according to the designated area's individual needs and in conjunction with the national goals:

GOAL 1: Disrupt the market for illegal drugs by dismantling or disrupting drug trafficking and/or money laundering organizations; and

GOAL 2: Improve the efficiency and effectiveness of HIDTA initiatives.

The Oregon-Idaho HIDTA Counter-Drug Strategy contains the performance targets that should be realized after the strategy is implemented. The HIDTA goals represent clear targets for the Oregon-Idaho HIDTA initiatives. They also provide the foundation upon which performance planning and outcome measurements are based. As the Oregon-Idaho HIDTA initiatives develop budget submissions, each initiative must present programmatic and fiscal requests that are based on the Oregon-Idaho HIDTA Threat Assessment; must articulate how the initiative's funding request directly addresses the threat; set realistic performance measures, and each initiative must

eventually provide specific information on how the funding has allowed the Oregon-Idaho HIDTA to meet its desired outcomes. The Oregon-Idaho HIDTA initiatives are developed within clear national guidelines governing all HIDTA activities and expenditures.

The Oregon-Idaho HIDTA, which consists of 11 designated counties and the Warm Springs Reservation in Oregon and three designated counties in Idaho, is governed by an Executive Board comprised of 18 voting members and four ex-officio non-voting members who represent the participating agencies. The Executive Board is involved in all aspects of the intelligence, enforcement, prosecution and support activities. The Executive Board provides a forum to share important trends in drug trafficking, gathers information on which drugs are being distributed throughout the region, and supports the identification, investigation, and disruption and dismantlement of drug trafficking and money laundering organizations (DTO & MLO) by Oregon-Idaho HIDTA funded enforcement initiatives. The Executive Board also addresses important administrative issues in its oversight capacity. The Executive Board has established a Finance Subcommittee that supports the Oregon-Idaho HIDTA initiatives and its participating agencies on a wide variety of program and budget issues, computer technology and other matters.

II. 2020 THREAT ASSESSMENT SUMMARY

Methamphetamine availability and trafficking continues to occur at a high level in the Oregon-Idaho HIDTA¹ and remains the area's greatest drug threat, followed by heroin; fentanyl and synthetic opioids; controlled prescription drugs; illicit marijuana; cocaine; and other dangerous substances.

Methamphetamine is widely used and trafficked in the region with most indicators – such as related seizures, deaths, arrests, and forensic samples – showing continued expansion. Crystal methamphetamine, or “ice,” has increased in availability as Mexican DTOs have escalated the importation of methamphetamine powder, liquid, and finished product from laboratories outside the region and from Mexico. Local production in Oregon has remained low due to state legislation eliminating the ability to obtain pseudoephedrine without a physician's prescription.

Over the last six years, the drug threat environment has shifted in the HIDTA from primarily methamphetamine trafficking and abuse to a dual threat that includes high availability and use of opioid-based drugs. Production of heroin in Mexico has expanded leading to greater access to low-cost product, mainly black tar, in Oregon and Idaho. In addition, high availability and misuse of prescription opioids have contributed to crossover abuse with heroin -- people who are addicted to prescription opioids have increasingly switched to heroin because it is easier to obtain, cheaper, and provides a more intense high than prescription opioids.

The market for synthetic opioid drugs has continued to evolve in the HIDTA. Fentanyl, fentanyl analogues², and other dangerous synthetic opioids have become more prevalent in the region since 2013 with higher availability closely paralleled by increased overdose deaths.

¹ The Oregon-Idaho HIDTA includes the Oregon counties of Clackamas, Deschutes, Douglas, Lane, Linn, Jackson, Malheur, Marion, Multnomah, Umatilla, and Washington; the Warm Springs Indian Reservation in Oregon; and the Idaho counties of Ada, Bannock, and Canyon.

² Chemical compounds that are structurally similar to fentanyl.

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The threat posed by non-medical use of pharmaceutical drugs, mostly painkillers, has grown in recent years and mirrors national trends. While some indicators, such as deaths and rates of prescribing, suggest a recent decline in misuse -- availability and misuse remain at a high level in the HIDTA. The rise in misuse of prescription medications can be attributed to greater availability through increased sales of controlled prescription drugs, liberal prescribing of opioids by doctors, and ease of access to the drugs through family or friends.

Marijuana use, cultivation, and trafficking are pervasive in the HIDTA. Oregon's Medical Marijuana Act and recreational marijuana³, which allow for specified quantities of marijuana to be grown, continue to be exploited for profit. In addition, illicit manufacture and distribution of cannabis extracts, such as hash oil and marijuana wax, continue to increase in the region and have led to a higher number of extraction labs in Oregon. Since 2013, more than 30 production-related fires and explosions have been reported in the state. Idaho marijuana laws remain rigorous, with all possession, manufacture, and sale of the drug strictly prohibited.

Cocaine availability and use remain low in the HIDTA. However, some indicators, such as related seizures, deaths, and rates of use, point to elevated availability and are likely tied to increased production in Colombia, the main source country for the United States. Cocaine use is most prevalent in the Portland Metropolitan area, but is available to a limited degree in other areas of the HIDTA.

Other dangerous drugs such as MDMA (3,4-methylenedioxymethamphetamine), DMT (dimethyltryptamine), LSD (lysergic acid diethylamide), synthetic cathinones, synthetic cannabinoids, and psilocybin remain available in the HIDTA. These substances are obtained from a variety of sources, including local production, retail outlets, the internet, and through cross-border trafficking of product.

During 2018, participating agencies within the Oregon-Idaho HIDTA identified 58 DTOs with foreign and domestic connections that were actively operating in the HIDTA; 13 new DTOs were identified between January 1 and April 17, 2019.¹

Consistent with national trends, International DTOs, specifically, trafficking organizations connected to Mexico, either directly or through associated trafficking and distribution cells, represent the greatest criminal drug threat in Oregon and Idaho. Mexican criminal organizations continue to maintain the greatest influence on the illicit drug market in the United States, using established transportation and distribution infrastructure to move product, primarily methamphetamine, heroin, and cocaine, into the country.

Multi-state DTOs represent the second greatest criminal drug threat to the HIDTA. Multi-state DTOs identified in 2018 were mainly involved in the transportation and distribution of crystal methamphetamine, heroin, polydrugs, and interstate trafficking of marijuana.

Criminal organizations that operate locally are the HIDTA's third serious DTO threat, the majority of which were involved in trafficking and distribution of crystal methamphetamine and polydrugs, mostly varying combinations of methamphetamine, heroin, and cocaine. One local DTO was involved in production and transport of THC liquid. Other criminal groups, such as

³ Oregon Revised Statutes 475.300 - 475.346; Oregon Revised Statutes Chapter 475B – Cannabis Regulation.

criminal street gangs and local independent dealers, also transport and distribute drugs, but to a lesser extent.

Drug trafficking groups in the HIDTA also engage in money laundering activities -- the legitimization of illegally obtained proceeds. HIDTA task forces identified 3 Money Laundering Organizations (MLOs) in 2018. Bulk cash smuggling, money service businesses, cash-intensive businesses, and bank structuring remain primary methods of transferring drug revenues into, through, and out of the HIDTA.

III. MISSION AND VISION STATEMENTS

The overall HIDTA Mission is embodied by the National HIDTA Mission Statement:

NATIONAL HIDTA MISSION

The mission of the HIDTA is to disrupt the market for illegal drugs in the United States by assisting federal, state, local and tribal law enforcement entities participating in the HIDTA program to dismantle and disrupt drug trafficking organizations, with particular emphasis on drug trafficking regions that have harmful effects on other parts of the United States.

In conjunction with the national program mission and goals, the Oregon-Idaho HIDTA program operates in accordance with the following mission:

OREGON-IDAHO HIDTA MISSION

The Oregon-Idaho HIDTA mission is to facilitate, support and enhance collaborative drug control efforts among law enforcement agencies and community-based organizations, thus significantly reducing the impact of illegal trafficking and use of drugs throughout Oregon and Idaho.

The Oregon-Idaho HIDTA Executive Board developed the following vision statement that clearly reflects what outcomes the Oregon-Idaho HIDTA strives to achieve:

OREGON-IDAHO HIDTA VISION

Collaborate with law enforcement and community-based organizations to provide a common voice and unified strategy to eliminate illicit drug trafficking and use in Oregon and Idaho.

The Oregon-Idaho HIDTA values represent the core priorities of the program and are incorporated in the decision-making process and behavior of the Executive Board and the Oregon-Idaho HIDTA participants.

OREGON-IDAHO HIDTA VALUES

**Partnership
Innovation
Leadership
Excellence**

IV. CONCEPT OF THE STRATEGY

The overarching concept of the Oregon-Idaho HIDTA’s 2020 Counter-Drug Strategy to address the methamphetamine, heroin, fentanyl, cocaine, marijuana, controlled prescription and designer drug threats identified in the 2020 Oregon-Idaho Threat Assessment is to provide HIDTA resources and support to multi-agency, collocated and comingled enforcement initiatives that conduct intelligence-led investigations into the most prolific drug trafficking and money laundering organizations that operate in and around HIDTA designated areas.

V. HIDTA GOAL 1: DISRUPT AND DISMANTLE DRUG TRAFFICKING AND MONEY LAUNDERING ORGANIZATIONS

Goal 1 Priorities and Initiatives

Goal 1 is the cornerstone of the HIDTA program and the Oregon-Idaho HIDTA is fully committed to achieving it by devoting resources to identify, investigate, disrupt and dismantle drug trafficking and money laundering organizations (DTO & MLO). For PY 2020, the Oregon-Idaho HIDTA Executive Board will fund 17 multi-agency, drug enforcement (investigation, interdiction, fugitive apprehension and prosecution) initiatives – 12 in Oregon and 5 in Idaho – designed to achieve Goal 1:

Oregon

- Central Oregon Drug Enforcement Task Force
- Clackamas County Interagency Task Force
- Douglas Interagency Narcotics Team
- Medford Area Drug and Gang Enforcement Team
- Linn County Interagency Enforcement Team
- Oregon State Police Domestic Highway Enforcement
- HIDTA Interdiction Team
- Multnomah County Dangerous Drug Team
- United States Marshals Service HIDTA Fugitive Task Force

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- Oregon HIDTA DEA⁴
- Blue Mountain Enforcement Narcotics Team
- Westside Interagency Narcotics Team

Idaho

- Bannock Area Drug & Gang Enforcement Squad
- Idaho State Police Domestic Highway Enforcement
- DEA Boise Resident Office Task Force
- HIDTA Special United States Attorney, District of Idaho
- FBI Treasure Valley Metro Violent Crimes Safe Streets Task Force

The Executive Board has also developed three strategic priorities to leverage the capabilities and resources of these enforcement initiatives in order to achieve the goal.

Strategic Priority #1 - Promote and facilitate the creation of, and support established, collocated and commingled interagency - federal, state, local and tribal - intelligence-driven drug enforcement task forces whose missions are to eliminate domestic production, trafficking and use of methamphetamine, heroin, fentanyl/synthetic opioids, cocaine, marijuana and other dangerous drugs to include the abuse of prescription drugs.

With the exception of the HIDTA Special United States Attorney Initiative, the Oregon State Police and the Idaho State Police Domestic Highway Enforcement Initiatives, each of the enforcement initiatives will be comprised of full time, collocated and comingled members from Federal and state, local and/or tribal agencies. Collocation and comingling of participants promotes interagency cooperation, maximized information sharing, enhanced efficiency and great reduction in duplication of efforts. In support of the Executive Board's strategic priority each of the enforcement initiatives during PY 2020 will:

- Pursue tailored missions with the common theme of eliminating domestic production, trafficking and use of methamphetamine, heroin, cocaine, marijuana and other dangerous drugs to include prescription and synthetic opioids and prescription and synthetic stimulants.

Strategic Priority #2 - Identify and target the most serious and prolific drug trafficking and money laundering organizations (DTOs & MLOs) operating in the Oregon-Idaho HIDTA region.

Each of the Oregon-Idaho HIDTA enforcement initiatives will utilize and exploit criminal intelligence in order to identify and target the drug trafficking and money laundering organizations operating in their areas that pose the most significant threats to the communities that they serve. In accordance with the Executive Board's strategic priority during PY 2020, the enforcement initiatives will:

- Gather, deconflict, utilize and share criminal drug intelligence in order to identify and target mid to upper level DTOs and MLOs that operate in and around HIDTA designated areas.

⁴ The Oregon HIDTA DEA initiative includes DEA task forces in Portland, Salem, Eugene and Medford, OR.

Strategic Priority #3 - Conduct field operations and investigations, which disrupt and dismantle DTOs and MLOs through systematic and thorough investigations that lead to successful criminal prosecutions and forfeiture of illicit assets.

Oregon-Idaho HIDTA enforcement initiatives will concentrate the “value-added” HIDTA resources on enforcement, investigative and prosecution enhancements. This focus will enable initiatives to conduct field operations and investigations that target the members of high-value DTOs and MLOs which results in better cases, targeted prosecutions, reduced drug trafficking, reduced drug use, reduced drug availability, improved community livability, and reduced drug-related crime and violence. The field operations, investigations and prosecutions will also include a financial component in order to identify cash and assets that DTOs and MLOs derive from their illegal activity so that the cash and assets may be seized and forfeited thus stripping the organizations of their profits which is why they exist in the first place. During PY 2020 and in accordance with the Executive Board’s strategic priority, Oregon-Idaho HIDTA initiatives will utilize HIDTA resources to:

- Purchase evidence and information from drug traffickers and money launderers so that the meaning of the evidence and information may be analyzed and utilized to further investigations.
- Work additional overtime to further investigations.
- Travel outside of their home jurisdictions to further investigations.
- Obtain and employ equipment and new technology that enhances investigative effectiveness and efficiency.
- Retain and utilize a Special United States Attorney in the District of Idaho in order to provide direct case consultation for major investigations which enable the prosecution of targeted and complex drug trafficking and money laundering investigations.
- Enhance collaboration and cooperation between HIDTA initiatives as well as Federal, state, local and tribal law enforcement agencies within and outside of the region.

Goal 1 Performance Targets

Oregon-Idaho HIDTA drug enforcement initiatives are collectively responsible for meeting the 2020 performance outcome targets, which are defined and listed below, and that are set based upon an assessment of the reported average performance from the three previous years. Table I (see below) contains the PY 2020 Goal 1 performance targets for the Oregon-Idaho HIDTA.

Table 1.

Goal 1 Performance Targets	2020 Target	2016-2018 Ave.
Drug Trafficking and Money Laundering Organizations⁵		
Number of DTOs and MLOs to be disrupted and dismantled.	62	54
Target Justification: The FY 2020 target is equal to the 2018 actual performance outcome which is slightly above the 3 year average.		
Return on Investment⁶		
Return on investment expected for drugs removed from the marketplace.	\$26.65	\$26.65
Return on investment expected for cash and assets seized.	\$2.70	\$2.71
Total return on investment expected.	\$29.35	\$29.36
Target Justification: The total return on investment target is set at the 3 year average.		

VI. HIDTA GOAL 2: INCREASE THE EFFICIENCY AND EFFECTIVENESS OF LAW ENFORCEMENT AGENCIES PARTICIPATING IN HIDTAs

Goal 2 Priorities and Initiatives

The Oregon-Idaho HIDTA is fully committed to achieving HIDTA Goal 2 by devoting resources to enhance and improve the efficiency and effectiveness of initiatives tasked with disrupting and dismantling DTOs and MLOs in the region. For PY 2020, the Oregon-Idaho HIDTA Executive Board will fund three support and prevention initiatives designed to achieve Goal 2:

- *Investigative Support Center*
- *Oregon-Idaho HIDTA Training*
- *Management and Administration*

⁵Drug trafficking organizations (DTOs) consist of five or more persons including at least one leader which has a clearly defined chain-of-command and generates income or acquires assets through a series of illegal drug production, manufacturing, importation, or distribution activities and money laundering organizations (MLOs) - consist of two or more individuals engaged in processing illegal drug profits through a continuing series of illegal activities (placement, layering, and integration) to disguise the source of the money and make the illegal profits appear to be legitimate income.

⁶ Total return on investment is the ratio between the wholesale value of drugs, total amount of cash, and value of non-cash assets seized and the amount of HIDTA funds budgeted for all activities other than treatment, prevention, and research and development.

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The Executive Board has also developed two strategic priorities to leverage the capabilities and resources of these support initiatives in order to achieve the goal.

Strategic Priority #1: Foster, support, promote, and facilitate the proactive sharing of criminal intelligence with law enforcement agencies along the I-5 corridor and nationwide by providing an Investigative Support Center (ISC) Analytical Unit and Watch Center.

This support will be provided through the Investigative Support Center (ISC), which consists of the ISC, located in Marion County, Oregon, and three supporting elements: intelligence/case support units at DEA in Portland, Oregon and at the Oregon Department of Justice (ODOJ) in Salem, Oregon, and a de-confliction watch center, also located at ODOJ in Salem, Oregon. In accordance with the Executive Board's strategic priority, the ISC will provide the following support and services in PY 2020:

- Watch Center staffing five days per week, 12 hours per day, with 24-hour remote coverage for case, subject and event deconfliction;
- Long term analytical case support and post seizure analysis services through assigned intelligence analysts on a case-by-case basis;
- Electronic, secure, email connectivity for federal, state, local and tribal law enforcement agencies, criminal databases, national intelligence centers, WSIN, El Paso Intelligence Center (EPIC), and other databases via the Regional Information Sharing Systems (RISS) Program;
- Develop and publish the Oregon-Idaho HIDTA's Annual Drug Threat Assessment, Annual Report, and other drug-related informational and criminal intelligence bulletins;
- Ensure all clandestine lab data is entered in the RISS Intelligence (RISS Intel) database and forwarded to EPIC;
- Access to a service center accessible both by phone, and electronically via RISS, for authenticated law enforcement personnel anywhere in the nation to securely and reliably share criminal intelligence.
- Investigative resources for technical support and equipment, including state-of-the-art Title III and Pen Register, Global Positioning System (GPS) tracking, crime analysis, electronic surveillance, undercover operations, video enhancement services, and forensic services.

Both the ISC and Watch Center are firmly established HIDTA entities and are coordinating with HIDTA and non-HIDTA participants. The ISC will continue to serve as a "one-stop research shop" and "coordination umbrella" that provides accurate, detailed, and timely tactical and strategic drug intelligence to HIDTA initiatives, HIDTA participating agencies, and other local and national law enforcement agencies, as appropriate.

Strategic Priority #2: Provide quality training to law enforcement personnel to enhance their investigative, management and officer safety skills in order to successfully eliminate drug trafficking and use at all levels.

The Oregon-Idaho HIDTA Training Initiative is managed by the Oregon-Idaho HIDTA Program Coordinator. The mission of the Oregon-Idaho HIDTA Training Initiative is to provide the Oregon-Idaho HIDTA, participating agencies, task forces and regional law enforcement officers

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with targeted, high priority training and an information sharing forum that directly enhances their effort to measurably disrupt and/or dismantle DTOs, MLOs and related violent crime groups in accordance with the ONDCP and Oregon-Idaho HIDTA strategies.

Relying upon Oregon-Idaho HIDTA initiatives and participating agencies, which are surveyed every year relating to their training needs, the Training Initiative will direct HIDTA resources to provide the following support during PY 2020:

- Pay for and host training courses that are consistent with the training needs identified in the training survey.
- In partnership with the Oregon Narcotics Enforcement Association (ONEA), provide funding and coordination resources for a 3-day, statewide training institute where drug enforcement officers from the region can obtain critical, threat-based training that will enhance their effectiveness and efficiency.
- Advertise hosted training courses on the Oregon-Idaho HIDTA website: www.oridhidta.org.
- Pay attendance expenses for HIDTA participants to attend specialized training that is consistent with the training needs identified in the training survey and that are not hosted by the Oregon-Idaho HIDTA Training initiative.

The Management and Administration Initiative will provide oversight of all other HIDTA initiatives at the direction of the Executive Board. In PY 2020, the initiative will conduct routine business operations for the Oregon-Idaho HIDTA, including programmatic, fiscal, and technical assistance, and serve as the primary point of contact between each initiative, the Oregon-Idaho HIDTA Executive Board, ONDCP, the National HIDTA Assistance Center (NHAC), and other public and private sector partners. The initiative will also provide the necessary oversight of the HIDTA to ensure compliance with ONDCP requirements and HIDTA program policy, including the establishment and maintenance of a central inventory tracking system for property purchased with HIDTA funds, assist HIDTA initiatives with recording measurable outputs and outcomes in the PMP system, establish and maintain internal review processes, and offer support and counsel to the Executive Board.

The Executive Board will continue to staff this initiative with three full-time contractors—the Oregon-Idaho HIDTA director, the Oregon-Idaho HIDTA program coordinator and the Oregon-Idaho HIDTA Marijuana Research Analyst—and two full-time Oregon Department of Public Safety Standards and Training (DPSST) employees—the financial manager and an administrative assistant.

Goal 2 Performance Targets

Oregon-Idaho HIDTA support initiatives are collectively responsible for meeting the 2020 performance outcome targets, which are defined and listed below. These targets are set based upon an assessment of the reported average performance from the three previous years, along with any adjustments approved by the Executive Board. Table II (see below) contains the FY 2020 Goal 2 performance targets for the Oregon-Idaho HIDTA.

Table 2.

Goal 2 Performance Targets	2020 Target	2016-2018 Ave.
Intelligence and Information Sharing		
Number of Cases Provided Analytical Support	456	410
Target Justification: The FY 2020 target is above the most recent 3 year average due to the addition of Oregon National Guard intelligence analysts to a number of Oregon initiatives who will provide day-to-day case support.		
Training		
Total Number of Students Expected to be Trained	703	703
- Enforcement Students	546	546
- Analytical Students	35	35
- Management Students	53	53
- Demand Reduction Students	69	69
Target Justification: The expected training targets for FY 2020 are set at the three-year average due to an anticipated leveling out of the number of training courses offered after implementation of a quarterly course hosting strategy which began in 2016.		

VII. PREVENTION

Prevention Priorities and Initiatives

During PY 2020, the Oregon-Idaho HIDTA Executive Board and ONDCP will support three community based drug prevention initiatives that are designed to reduce drug use. The prevention initiatives have been designed to provide evidence-based information to a wide array of community stakeholders about the dangers of illicit drug use. The prevention initiatives are:

- *Children Learning through Education and Research (CLEAR) Alliance*
- *Lines for Life – Opioid Overdose Rapid Response Team*
- *Lines for Life – Heroin and Opiate Reduction Task Force*

The Executive Board has developed one prevention strategic priority to leverage the capabilities and resources of these additional demand reduction initiatives in support of the Goal 2 strategic priorities outlined in the previous section.

Prevention Strategic Priority #1: Foster, support, promote, and facilitate drug prevention initiatives that develop and deliver innovative community-based education programs that are designed to reduce drug use and their harmful effects in the region.

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Children Learning through Education and Research (CLEAR) Alliance will provide a marijuana education program and youth-driven educational media ad campaign in Oregon which is rooted in evidence and science-based facts and accurately reflects the appropriate youth and parent perception of harm of marijuana primarily through three strategic projects:

1. Teen Marijuana Education Course (TMEC) which is designed to educate middle and high school students about marijuana use.
2. “Did you know?” media advertisement campaign which features Oregon students sharing facts and statements about marijuana that are commonly misunderstood by the public.
3. Oregon Drug Education Conference that is attended by drug prevention, treatment, education, medical and law enforcement personnel with a curriculum that focuses on regional drug threats and their impacts on attendees.

The Lines for Life – Opioid Overdose Rapid Response Team initiative will launch expanded post mortem investigations into fatal opioid overdose incidents, including contact tracing and investigation into the network of overdose victims in Clackamas, Multnomah and Washington Counties. The Rapid Response Team will then target these networks and contacts with proven prevention and harm reduction strategies including naloxone distribution and linkage to addiction treatment services. The Rapid Response Team will also aid HIDTA Task Forces throughout Oregon with the mission of assessing the drug threat by providing enhanced post overdose investigation. These investigations, conducted by medical examiners, will map the network and contacts of the overdose victims, providing unprecedented data on the scope of the opioid threat in Oregon. In addition, the proposed expedited toxicology analysis will get more real-time information on the presence of fentanyl – bypassing the wait which is currently months long to get prompt, actionable data from officers and public health officials.

The Lines for Life - Heroin and Opiate Reduction Task Force will be charged to formulate and agree on an overarching strategy that bridges many professional disciplines and that embraces a wide array of perspectives; present a strategic plan with actionable recommendations on how best to address the heroin epidemic; and collectively hold task force members accountable for achieving realistic objectives that will make a significant difference in the devastated lives of Portland metropolitan area families and youth.

VIII. IMPLEMENTATION OF THE STRATEGY

The Oregon-Idaho HIDTA Executive Board is responsible for the creation, implementation and oversight of this strategy which will be executed through the initiatives listed and described in Appendix A as a mechanism to reduce drug trafficking and money laundering, eliminate unnecessary duplication of resources and effort, and systematically improve the sharing of drug intelligence and targeting information. The Executive Board has assisted each initiative with the establishment of realistic and attainable performance goals for 2020 which are based upon an evaluation of the threat, past performance, resources provided by participating agencies and the value-added resources provided by the Oregon-Idaho HIDTA. Potential impediments to complete discharge of the strategy and achievement of the performance goals include reduction in work force of federal, state, local and tribal agencies due to agency budget cuts, attrition and/or changes in agency priorities.

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The success of the Oregon-Idaho HIDTA program strategy is measured by results, and each Oregon-Idaho HIDTA initiative is fully accountable for its success or failure in meeting its objectives. The Management and Administration Initiative and the HIDTA director will work with all of the initiatives in order to safeguard their success and ensure that there is no duplication of effort, that there is maximum inter-initiative partnership and cooperation, and that information-sharing is complete and timely.

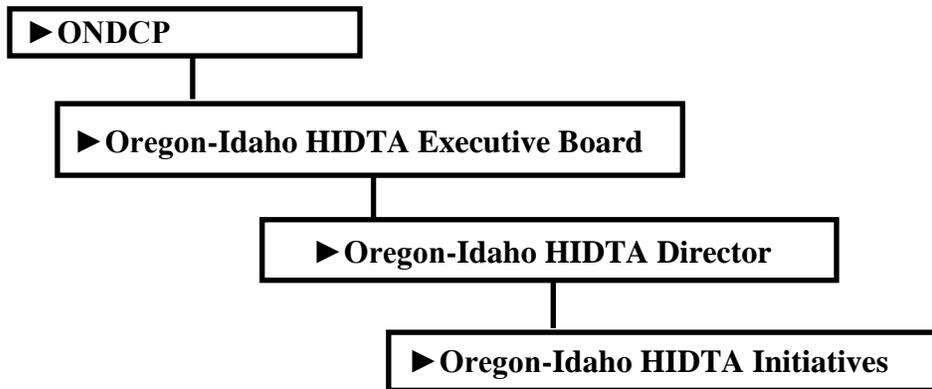
The Oregon-Idaho HIDTA Management and Administration initiative and the HIDTA director will support the Executive Board and provide guidance to Oregon-Idaho HIDTA initiatives. During 2020, the Oregon-Idaho HIDTA Management and Administration initiative will conduct on-site fiscal and programmatic reviews of each initiative to evaluate their effectiveness, progress and compliance. These review findings will be reported, in written form, and discussed formally with the Executive Board during scheduled meetings throughout the year.

IX. APPENDICIES

Appendix A : Organization

Oregon-Idaho HIDTA Organization, Executive Board and Participants

1. Oregon-Idaho HIDTA Organizational Chart



2. Oregon-Idaho HIDTA Executive Board Composition by Type, Name & Agency

The Oregon-Idaho HIDTA Executive Board membership composition fully complies with the requirements of the ONDCP Reauthorization Act of 2006. The Oregon-Idaho HIDTA Executive Board provides direction and oversight in establishing and achieving the goals of the program, manages program funds, reviews and approves all funding proposals consistent with the overall objective of the program, and reviews and approves all reports to the Director of ONDCP on activities of the program. The Oregon-Idaho HIDTA Executive Board apportions an equal number of votes between federal and state, local and tribal agency members. The Oregon-Idaho HIDTA Executive Board is comprised of the following members and agencies:

Federal

1. **Brian Widener**, Assistant Special Agent in Charge
Homeland Security Investigations (HSI)
2. **Cam Strahm**, Assistant Special Agent in Charge
Drug Enforcement Administration (DEA)
3. **Steve Goldman**, Assistant Special Agent in Charge
Federal Bureau of Investigations (FBI)
4. **Billy J. Williams**, United States Attorney
United States Attorney's Office (USAO), District of Oregon
5. **Russ Burger**, U.S Marshal
United States Marshal Service (USMS), District of Oregon
6. **Loren Good**, Special Agent in Charge
United States Bureau of Land Management (BLM)
7. **Ben Scoll**, Resident Agent in Charge
Bureau of Alcohol, Tobacco, Firearms and Explosives (BATF)

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8. **Rafael Gonzalez**, Acting United States Attorney
United States Attorney's Office (USAO), District of Idaho
9. **Justin Campbell**, Special Agent in Charge
Internal Revenue Service (IRS)

State & Local

10. **L. Shane Nelson**, Deschutes County Sheriff
Deschutes County Sheriff's Office (DCSO)
11. **John Foote**, District Attorney
Clackamas County District Attorney's Office (CCDA)
12. **Stuart Roberts**, Chief of Police
Pendleton Police Department (PPD)
13. **Mike Reese**, Multnomah County Sheriff
Multnomah County Sheriff's Office (MCSO)
14. **Kieran Donahue**, Canyon County Sheriff
Canyon County Sheriff's Office (CCSO)
15. **Jerry Moore**, Chief of Police
Salem Police Department (SPD)
16. **Michael Slauson**, Chief Counsel
Oregon Department of Justice (ODOJ)
17. **James Mitchell**, Col., Counter-Drug Support Program
Oregon National Guard (ONG)
18. **Terri Davie**, Deputy Superintendent
Oregon State Police (OSP)

Ex-Officio

- **Scott Bragonier**, Assistant Special Agent in Charge
United States Forest Service (USFS)
- **James Ferraris**, Chief of Police
Woodburn Police Department (WPD)
- **Dwight Holton**, Chief Executive Officer
Lines for Life (LFL)
- **Kevin Walruff**, President
Oregon Narcotics Enforcement Association (ONEA)

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4. Program Participants

The number of full-time Oregon-Idaho HIDTA Program Participants by Agency Type

Federal Law Enforcement:	67
State Law Enforcement:	53
Local Law Enforcement:	108
Tribal Law Enforcement:	3
Other:	6
Total:	237

Agencies with full-time participants in Oregon-Idaho HIDTA Initiatives by Type & Name

Federal agencies:

Bureau of Alcohol, Tobacco, Firearms and Explosives
Bureau of Land Management
Drug Enforcement Administration
Federal Bureau of Investigation
Immigration and Customs Enforcement-Homeland Security Investigations
Internal Revenue Service-CID
United States Attorney's Office-District of Idaho
United States Marshals Service

State agencies:

Idaho Department of Corrections
Idaho State Police
Idaho National Guard
Oregon Department of Justice
Oregon Department of Public Safety, Standards and Training
Oregon National Guard
Oregon State Police

Local agencies:

Ada County Sheriff's Office
Albany Police Department
Bannock County Sheriff's Office
Beaverton Police Department
Bend Police Department
Boardman Police Department
Boise Police Department
Caldwell Police Department
Canyon County Sheriff's Office
Clackamas Community Corrections Division
Clackamas County District Attorney's Office
Clackamas County Sheriff's Office
Crook County Sheriff's Office

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Deschutes County Sheriff's Office
Douglas County District Attorney's Office
Douglas County Sheriff's Office
Hermiston Police Department
Hillsboro Police Department
Jackson County Parole & Probation
Jackson County Sheriff's Office
Linn County Sheriff's Office
Medford Police Department
Meridian Police Department
Milton-Freewater Police Department
Milwaukie Police Department
Morrow County Sheriff's Office
Multnomah County Sheriff's Office
Nampa Police Department
Oregon City Police Department
Pendleton Police Department
Pocatello Police Department
Portland Police Bureau
Prineville Police Department
Redmond Police Department
Roseburg Police Department
Salem Police Department
Tigard Police Department
Umatilla County Sheriff's Office
Umatilla Tribal Police Department
Warm Springs Police Department
Washington County Sheriff's Office

Part-time only

Amtrak Police Department
Chubbuck Police Department
Jackson County District Attorney's Office
Linn County District Attorney's Office
Multnomah County Community Justice
Multnomah County District Attorney's Office
Sweet Home Police Department
United States Customs & Border Protection
United States Forest Service
United States Postal Service

Appendix B: Initiatives

Oregon-Idaho HIDTA Initiative Descriptions

Bannock Area Drug Group Enforcement Squad (BADGES)

BADGES is a 15 full-time and 2 part-time member enforcement initiative that is located in Pocatello, Idaho and led by the Idaho State Police. The mission of BADGES is to identify, target, dismantle, and prosecute major Drug Trafficking Organizations (DTOs) that are obtaining illicit drugs from Mexico, California, Nevada, Arizona, Washington, Utah and elsewhere for distribution in Idaho. The largest threat to Idaho is from DTOs which are involved in the distribution of crystal methamphetamine, heroin, synthetic opioids and pharmaceutical drugs.

Blue Mountain Enforcement Narcotics Team (BENT)

BENT is a 13 full-time and 1 part-time member enforcement initiative that is located in Pendleton, Oregon and led by the Pendleton Police Department. The mission of BENT is to reduce drug use and related criminal activity within Umatilla County and its incorporated cities by identifying, disrupting and dismantling DTOs. More specifically, to reduce substance abuse, drug-related crimes (including violent person crimes), local drug production and drug trafficking into and out of Oregon through Umatilla County on public highways.

Idaho State Police Domestic Highway Enforcement (ISP DHE)

ISP DHE is a 4 full-time and 14 part-time member statewide Idaho highway interdiction initiative that is based in Meridian, Idaho and led by the Idaho State Police. The ISP DHE mission is to provide collaborative, intelligence-led, unbiased policing in coordinated and mutually supportive multi-jurisdictional law enforcement efforts with an emphasis on providing public safety for the motoring public. The goal is to reduce the availability of drugs and to significantly impact other criminal activity by those using state and federal highways by fairly and aggressively enforcing traffic law and embracing proactive policing principles.

Central Oregon Drug Enforcement Task Force (CODE)

CODE is a 20 full-time and 2 part-time member initiative that is located in Bend, Oregon and led by the Deschutes County Sheriff's Office. The mission of CODE is to suppress patterns of major criminal drug activity by detecting and apprehending members of DTOs who are manufacturing and trafficking illegal narcotics in the Central Oregon region and on the Warm Spring Reservation.

Clackamas County Interagency Task Force (CCITF)

CCITF is an 18 full-time member initiative that is located in Clackamas, Oregon and led by the Clackamas County Sheriff's Office. The mission of the CCITF is to minimize the negative impact illegal drugs have on crime and livability in and around Clackamas County. To accomplish this, CCITF conducts intelligence-led investigations that target, disrupt and dismantle polydrug trafficking organizations both in the large unincorporated areas of, and the incorporated cities within, Clackamas County.

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Children Learning through Education And Research (CLEAR) Alliance

CLEAR Alliance is a 1 full-time and 3 part-time member non-profit drug prevention initiative that is located in Redmond, Oregon and led by the CLEAR Alliance Executive Board. The mission of CLEAR is to provide a marijuana education program and youth-driven educational media ad campaign in Oregon which is rooted in evidence and science-based facts and accurately reflects the appropriate youth and parent perception of harm of marijuana.

DEA Boise Resident Office Task Force (BROTF)

BROTF is a 13 full-time member enforcement initiative that is located in Boise, Idaho and led by the United States Drug Enforcement Administration's Boise Resident Office. The mission of BROTF is to identify, target, dismantle, and prosecute major DTOs that are obtaining illicit drugs from Mexico, California, Nevada, Arizona, Washington and elsewhere for distribution in Idaho.

Douglas Interagency Narcotics Team (DINT)

DINT is an 8 full-time and 2 part-time member initiative that is located in Roseburg, Oregon and led by the Douglas County Sheriff's Office. The mission of DINT is to increase the livability of Douglas County and the State of Oregon by decreasing the impact of narcotics dependency on the community, via the enforcement of drug laws, enhanced cooperation with outside agencies, community education, and treatment of addiction.

FBI Treasure Valley Metro Violent Crimes Safe Streets Task Force (FBI Metro TF)

FBI Metro TF is a 12 full-time and 1 part-time member enforcement initiative that is located in Caldwell, Idaho and led by the Federal Bureau of Investigations' Boise Field Office. The mission of the Treasure Valley Metro Violent Crimes Safe Streets Task Force is to identify, target, disrupt, dismantle, and prosecute violent street gangs operating in Idaho's Treasure Valley (Ada and Canyon Counties). Nearly all targeted violent street gangs qualify as local or regional DTOs and use the proceeds from the distribution of crystal methamphetamine, cocaine, and marijuana to further their goals and activities.

HIDTA Interdiction Team (HIT)

HIT is a 13 full-time and 21-part time member interdiction initiative that is located in Portland, Oregon and led by the Portland Police Bureau. The mission of HIT is to reduce drug availability through the interdiction of illegal drugs and drug proceeds being transported to, from and through the Oregon-Idaho HIDTA region.

HIDTA Special United States Attorney, District of Idaho (Idaho SAUSA)

Idaho SAUSA is a single full-time member prosecution initiative that is located in Boise, Idaho and led by the District of Idaho's United States Attorney's Office. The mission of Idaho SAUSA is to strategically prosecute and impact DTOs operating in the HIDTA counties in southwestern Idaho and eastern Oregon. The Idaho SAUSA initiative works with local and federal agencies to target regional DTOs operating in the HIDTA. Drug investigation referrals regarding regional DTOs operating in the HIDTA counties will be coordinated by the HIDTA prosecutor, in conjunction with Assistant United States Attorneys in Idaho and Oregon and deputy prosecutors in Ada County and Canyon County, Idaho with the goal of identifying those defendants who are more appropriately suited for federal prosecution.

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Investigative Support Center (ISC)

ISC is a 14 full-time and 7 part-time member intelligence initiative that is located in Portland and Salem, Oregon and co-led by the United States Drug Enforcement Administration's Portland District Office and the Oregon Department of Justice. The mission of the ISC is to provide accurate and timely tactical, investigative and strategic drug narcotics intelligence to HIDTA initiatives, HIDTA participating agencies, and other law enforcement agencies in the Oregon-Idaho HIDTA region. The ISC accomplishes this mission by providing an intelligence-sharing platform and a cadre of trained criminal intelligence analysts and research specialists to assist HIDTA investigative initiatives. The ISC serves as a hub for the sharing and case de-confliction of drug intelligence among local, state, and federal law enforcement agencies in the region.

Lines for Life

Lines for Life is a 2 full-time and 3 part-time member non-profit prevention initiative that is located in Portland, Oregon and led by the Lines for Life Executive Board. The mission of Lines for Life is to prevent substance abuse and suicide. Lines for Life will focus efforts on heroin and opiate use reduction that will include an overarching strategy that bridges many professional disciplines and that embraces a wide array of perspectives; present a strategic plan with actionable recommendations on how best to address the heroin epidemic; and collectively hold stakeholders accountable for achieving realistic objectives that will make a significant difference in the devastated lives of Portland Metro families and youth.

Linn County Interagency Enforcement Team (LINE)

LINE is a 7 full-time and 5 part-time member initiative that is located in Albany, Oregon and led by the Albany Police Department. The mission of LINE is to reduce illegal drug trafficking in the Linn County area by identifying, disrupting, or dismantling drug trafficking and money laundering organizations (MLO) through cooperative efforts, enforcement, and intelligence-sharing by local, state, and federal law enforcement agencies.

Management and Administration

Management and Administration is a 5 full-time member support initiative that is located in Salem, Oregon and led by the Oregon Department of Public Safety Standards and Training. The mission of the Management and Administration initiative is to provide the day-to-day administrative support for the Oregon-Idaho HIDTA program through the Executive Director and supporting staff. The initiative serves as point of contact between the Office of National Drug Control Policy ONDCP and the Oregon-Idaho HIDTA Executive Board, and other HIDTAs throughout the nation.

Medford Area Drug and Gang Enforcement Team (MADGE)

MADGE is a 12 full-time and 5 part-time member initiative that is located in Medford, Oregon and led by the Medford Police Department. The mission of MADGE is to reduce illegal drug trafficking in the Jackson County area by identifying, disrupting, or dismantling DTOs and MLOs through cooperative efforts, enforcement, and intelligence sharing by local, state, and federal law enforcement agencies.

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Multnomah County Dangerous Drug Team (MC DDT)

MC DDT is a 9 full-time and 8 part-time member enforcement initiative that is located in Portland, Oregon and led by the Multnomah County Sheriff's Office. The mission of MC DDT is to investigate mid-to-upper level drug traffickers, networks, and/or DTOs that sell, distribute, manufacture, import or cultivate illegal drugs.

Oregon HIDTA DEA

Oregon HIDTA DEA is a 27 full-time and 1 part-time member enforcement initiative that consists of task forces in Portland, Salem, Eugene and Medford, Oregon and led by the United States Drug Enforcement Administration's Portland District Office. The mission of the Oregon HIDTA DEA is to disrupt and dismantle domestic and international DTOs. This includes mid and upper level violators who manufacture and/or distribute methamphetamine, cultivate and/or distribute marijuana and distribute cocaine, heroin and other controlled substances within Multnomah, Marion, Lane and Jackson Counties.

Oregon-Idaho HIDTA Training

Oregon-Idaho HIDTA Training is a support initiative is located in Salem, Oregon and led by the Oregon Department of Public Safety Standards and Training. The mission of Oregon-Idaho HIDTA Training is to enhance the effectiveness and efficiency of Oregon-Idaho HIDTA initiatives by securing and providing targeted, high priority training and an information-sharing forum that directly enhances their effort to measurably disrupt and/or dismantle DTOs, MLOs and related violent crime groups in support of the ONDCP National Drug Control Strategy and the Oregon-Idaho HIDTA Counter-Drug Strategy.

Oregon State Police Domestic Highway Enforcement (OSP DHE)

OSP DHE is an 8 full-time and 42 part-time member statewide highway interdiction initiative that is based in Salem, Oregon and led by the Oregon State Police. The mission of the OSP DHE is to identify and disrupt all criminal conduct, including illicit drug and contraband transportation methods, on Oregon highways and identify elements of DTOs for further investigation and dismantling in cooperation with numerous law enforcement agencies in Oregon and other states.

United States Marshals Service HIDTA Fugitive Task Force (USMS FTF)

USMS FTF is a 20 full-time and 24 part-time member statewide fugitive apprehension initiative that is based in Portland, Oregon and led by the District of Oregon United States Marshals Service. The mission of the USMS FTF is to coordinate federal, state and local law enforcement resources and personnel in the pursuit and apprehension of fugitives associated directly and indirectly with the distribution, manufacture and transportation of drugs, as well as fugitives with a propensity for violence who pose a significant threat to the citizens of Oregon.

Westside Interagency Narcotics Team (WIN)

WIN is a 13 full-time and 15 part-time member enforcement initiative that is located in Beaverton, Oregon and led by the Washington County Sheriff's Office. The mission of WIN is to identify, investigate and assist with the prosecution of DTOs and MLOs operating locally, regionally, nationally and internationally. The DTOs targeted by WIN are engaged in the manufacture and distribution of methamphetamine, cocaine, heroin, ecstasy, and marijuana.

Appendix C: Designation Certification

Annual Review of Area Designations

Each Oregon-Idaho HIDTA designated area has been reviewed to ensure that each continues to meet the statutory requirements for designation. The four statutory requirements for HIDTA designation which were evaluated are:

1. The area is a significant center of illegal drug production, manufacturing, importation, or distribution;
2. State, local, and tribal law enforcement agencies have committed resources to respond to the drug trafficking problem in the area, thereby indicating a determination to respond aggressively to the problem;
3. Drug-related activities in the area are having a significant harmful impact in the area, and in other areas of the country; and
4. A significant increase in allocation of federal resources is necessary to respond adequately to drug-related activities in the area.

Fourteen HIDTA designated areas in the Oregon-Idaho HIDTA region continue to meet the statutory requirements.

¹ HIDTA Performance Management Process database. Accessed 4/17/19.